

# FINAL COLORADO RIVER COMPREHENSIVE MANAGEMENT PLAN RECORD OF DECISION

Prepared for the Utah Department of Natural Resources, Division of Forestry, Fire & State Lands  
JANUARY 2020

**SWCA**  
ENVIRONMENTAL CONSULTANTS

CRSA





# FINAL COLORADO RIVER COMPREHENSIVE MANAGEMENT PLAN RECORD OF DECISION

Prepared for

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**Utah Division of Forestry, Fire & State Lands**  
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**January 2020**





## RECORD OF DECISION

### Colorado River Comprehensive Management Plan

#### Record of Decision

**Record Number: 20-0106-01**

**Date of Execution:  
January 6, 2020**

#### Introduction

Pursuant to Utah Code 65A-2-2 and 65A-2-4 and the implementing regulations of Utah

Administrative Code R652-90, the Utah Division of Forestry, Fire & State Lands (FFSL or the division) is empowered to prepare and adopt comprehensive management plans for sovereign lands and resources. Given this direction, FFSL initiated the *Colorado River Comprehensive Management Plan* (CRCMP) process with interagency cooperation and collaboration and with open public participation. For the duration of the planning process, FFSL temporarily withdrew permitting for new commercial motorized uses, aboveground utility structures (e.g., power, sewer, and fiber optic lines), and mineral leasing. The withdrawal did not apply to uses associated with boundary settlements, improvements of public access and trails, or activities involving the protection and enhancement of endangered species. Existing leases, permits, and easements were allowed to be renewed, extended, or amended in accordance with Utah Administrative Code R652-90-700.

The primary purpose of the CRCMP is to guide FFSL, along with adjacent landowners and other local, state, and federal partners, in managing, allocating, and appropriately using the Colorado River's sovereign land resources. The CRCMP clearly sets forth defined management goals and objectives for guiding and directing future resource management actions, activities, and recreation uses on the Colorado River.

In compliance with policy, procedures, rules, and statutes for comprehensive management planning, FFSL has completed the comprehensive management plan for the planning area. Therefore, FFSL issues this record of decision for the CRCMP.

#### Description of Lands Directly Affected

The Utah State Legislature defines sovereign land as “those lands lying below the ordinary high water mark [OHWM] of navigable bodies of water at the date of statehood and owned by the state by virtue of its sovereignty” (Utah Code 65A-1-1). As noted in this definition, the state's ownership extends to the OHWM; however, knowing exactly where the OHWM was located at statehood is challenging for the Colorado River. For this reason, and because the OHWM has not been mapped continuously along the Colorado River, the planning unit area (or “planning area”) for the CRCMP extends laterally from top of bank to top of bank. As part of an authorization process, a case-by-case demarcation of the OHWM may be required. The planning area consists of the length of the Colorado River from the Utah-Colorado state line to the border of Canyonlands National Park, and the separate, submerged river segment beneath Lake Powell. In cases where sovereign land boundaries associated with the Colorado River have not been settled, the visions, goals, policies, and objectives in the CRCMP will apply to those lands that are judged to be sovereign lands.

#### Proposed Action

The proposed action associated with this record of decision is the adoption and implementation of the 2020 CRCMP.

#### Relevant Factual Background

The CRCMP is the third river-based comprehensive management plan that FFSL has initiated and prepared. The *Green River Comprehensive Management Plan* (GRCMP) was developed

concurrently with the CRCMP.<sup>1</sup> Through a rigorous competitive process, FFSL hired SWCA Environmental Consultants (SWCA) to facilitate the development of the 2020 CRCMP. SWCA engaged the following entities to assist in developing the plan:

- CRSA, a local planning firm
- John Gangemi, River Science Institute, a river-based recreation expert
- Jack Schmidt, Utah State University professor in the Department of Watershed Sciences, a recognized expert on the Colorado River
- Alex Walker, an independent consultant and fluvial geomorphologist

The CRCMP planning process began in December 2017. FFSL was interested in improving cooperative management, planning, and research activities within the Utah Department of Natural Resources and incorporated these agencies into the CRCMP planning team. Representatives from the Utah Department of Environmental Quality, State of Utah School and Institutional Trust Lands Administration, Utah Department of Agriculture and Food, Utah Department of Transportation, and the Utah State Historic Preservation Office were also included on the planning team.

As part of the planning process, the CRCMP planning team members provided input and technical support relevant to their area of expertise throughout the process. The purposes of the CRCMP planning team were to

- provide resource-specific guidance throughout the planning process;
- provide the most recent, relevant research and data pertaining to Colorado River resources and associated uses;

- provide timely review and comment on the document throughout the planning process; and
- offer project updates and opportunities for comment to State of Utah agencies and the general public.

The CRCMP planning process was designed to result in a cumulative and linear development of current conditions, desired future conditions, management goals, and management objectives and to encourage public participation throughout the process.

### Public Outreach

The development of the CRCMP involved a 17-month public outreach process from March 2018 to July 2019. FFSL initiated the CRCMP planning process with a press release distributed on March 12, 2018. Notification of the planning process was made to the Resource Development Coordinating Committee (RDCC) on March 26, 2018. A presentation was also made to the RDCC on February 7, 2019.

FFSL, SWCA, and CRSA conducted two series of public open house meetings. The first series focused on kicking off the project and gathering information, and the second series focused on reviewing the draft CRCMP. In addition, meetings were held with stakeholder groups, county commissioners, federal agencies, and tribes as described below.

### GENERAL PUBLIC

FFSL, SWCA, and CRSA used open house format meetings in each of the four counties and in Salt Lake City to kick off the public engagement process. Dates, times, and locations for these meetings are provided in Table 1.

<sup>1</sup> SWCA Environmental Consultants, CRSA Architecture, River Science Institute, Inc., J. Schmidt, and A. Walker. 2020. *Green River Comprehensive Management Plan*. Salt Lake City, Utah: SWCA Environmental Consultants.

**Table 1. Dates, Times, and Locations for Public Open House Series #1: Project Kickoff**

Date	Time	City, County, and State	Location and Address
April 10, 2018	6:00–8:00 p.m.	Kanab, Kane County, Utah	Kanab City Library 374 North Main Street
April 11, 2018	6:00–8:00 p.m.	Escalante, Garfield County, Utah	Escalante Senior Center 89 North 100 West
April 17, 2018	6:00–8:00 p.m.	Monticello, San Juan County, Utah	San Juan County Administration Building 117 South Main Street
April 18, 2018	6:00–8:00 p.m.	Moab, Grand County, Utah	Grand County High School 608 South 400 East
May 22, 2018	5:00–7:00 p.m.	Salt Lake City, Salt Lake County, Utah	Department of Natural Resources 1594 West North Temple

FFSL, SWCA, and CRSA also used open house format meetings in each of the four counties to present the draft CRCMP and to initiate the public comment process. Dates, times, and locations for these meetings are provided in Table 2.

**Table 2. Dates, Times, and Locations for Public Open House Series #2: Draft Plan Review**

Date	Time	City, County, and State	Location and Address
June 18, 2019	5:00–7:00 p.m.	Escalante, Garfield County, Utah	Escalante Senior Center 89 North 100 West
June 19, 2019	5:00–7:00 p.m.	Kanab, Kane County, Utah	Kanab City Library 374 North Main Street
June 24, 2019	5:00–7:00 p.m.	Monticello, San Juan County, Utah	San Juan County Administration Building 117 South Main Street
June 25, 2019	5:00–7:00 p.m.	Moab, Grand County, Utah	Grand Center 182 North 500 West

STAKEHOLDERS

All stakeholders interested in the Colorado River were invited to attend the public open houses in each county. In addition, stakeholder workshops were convened for the following groups: recreation, agriculture/irrigation, environmental, and mineral/energy. The first stakeholder workshop was held to obtain detailed information on Colorado River management concerns and potential goals and objectives. An additional stakeholder meeting was held after the publication of the draft plan to solicit feedback. Dates, times, and locations for these workshops are provided in Table 3.

**Table 3. Dates, Times, and Locations for Stakeholder Workshops**

Date	Time	City, County, and State	Location and Address
June 27, 2018	5:00–7:00 p.m.	Moab, Grand County, Utah	Grand County Public Library 257 East Center Street
June 25, 2019	7:00–8:00 p.m.	Moab, Grand County, Utah	Grand Center 182 North 500 West

COUNTIES

To reach out to county governments whose management authority often extends to the boundary of sovereign lands, FFSL made direct contact with county-elected officials and planning staff by email and telephone to present the rationale for the CRCMP and answer any questions about the process. Commissioners were invited to the public open houses previously described. In addition, a meeting was scheduled with the commissioners in each county to discuss county-specific issues and concerns (Table 4).

Table 4. Dates, Times, and Locations for County Meetings

Date	Time	City, County, and State	Location and Address
April 10, 2018	4:00–5:00 p.m.	Kanab, Kane County, Utah	Kane County Courthouse 76 North Main Street
April 11, 2018	12:00–1:00 p.m.	Panguitch, Garfield County, Utah	Garfield County Courthouse 55 South Main Street
April 17, 2018	4:00–5:00 p.m.	Monticello, San Juan County, Utah	San Juan County Administration Building 117 South Main Street
April 18, 2018	4:00–5:00 p.m.	Moab, Grand County, Utah	Grand County Offices 125 E. Center Street

FEDERAL AGENCIES

Federal agencies manage property adjacent to the boundary of Colorado River sovereign lands and may have overlapping jurisdiction with FFSL. FFSL made direct contact with federal agencies such as the U.S. Bureau of Land Management, U.S. National Park Service, Natural Resources Conservation Service, U.S. Fish and Wildlife Service, U.S. Department of Energy, and the Office of Senator Mike Lee through email to present an overview of the CRCMP process and invite staff to all of the public open houses. In addition, a working meeting was scheduled with federal agencies to allow for one-on-one discussions of agency-specific issues and concerns. A second meeting was scheduled after the publication of the draft plan to collect feedback (Table 5).

Table 5. Dates, Times, and Locations for Federal Meetings

Date	Time	City, County, and State	Location and Address
June 27, 2018	1:00–3:00 p.m.	Moab, Grand County, Utah	Grand County Public Library 257 East Center Street
June 25, 2019	3:00–4:00 p.m.	Moab, Grand County, Utah	Grand Center 182 North 500 West

TRIBES

Because the Navajo Nation and the Ute Mountain Ute Tribe are considered adjacent landowners or stakeholders in the CRCMP process, FFSL reached out to tribal officials through email and by telephone to explain the CRCMP process and invite tribal members to attend any of the public open houses. In addition, FFSL presented a slideshow that provided an overview of the CRCMP planning process and expected outcome on August 10, 2018, at the Utah Tribal Leaders meeting in Salt Lake City. After publication of the draft CRCMP, FFSL presented an overview of the draft plan and information on how to submit comments at a Utah Tribal Leaders meeting in Cedar City, Utah, on June 6, 2019.

Meeting Design

The open houses combined formal presentation and open house formats. At each meeting, the FFSL sovereign lands planner or sovereign lands program manager provided a project overview presentation. Following this overview, FFSL, SWCA, and CRSA staff answered questions and facilitated information-gathering activities in an open house format, as applicable. Attendees were greeted; asked to sign in; provided information about the meeting format; and given the option of taking a brochure and/or business card with project details, the CRCMP website (<http://bit.ly/GreenColoradoRiversPlans>), and contact information. Attendees were informed about ways to follow the planning process, provide information, and submit comments. They were encouraged to ask questions of the facilitators.

During open house series #1, display boards were arranged around the meeting room to allow attendees to make comments on river resources (e.g., wildlife habitat, hydrology, and recreation). The boards provided space to answer the following questions for each resource:

- What works well now?
- What needs improvement?
- During open house series #2, a different set of display boards was used to explain river use classes and the activity matrix, to show diagrams and example goals and objectives from the draft plan, and to show other information.

Stakeholder workshops were held in an open house format. At times, attendees were broken into smaller groups representing their stakeholder interests. For the first set of stakeholder workshops, directed questions were prepared to use in small groups for guided discussion; however, attendees preferred a more free-flowing conversation. County and federal meetings were also held in an open house format with a free-flowing exchange of ideas and information.

### ***Meeting Advertising***

Pursuant to FFSL requirements, public open house meetings were advertised in a variety of formats before their scheduled dates. In each format, the advertisements provided logistics, explained the purpose of the meetings, gave the public comment period schedule if applicable, outlined additional methods to comment, and provided ways to obtain more information. Methods of communicating with the public, stakeholders, counties, federal agencies, and tribes included media outlets, direct emails, direct mail postcards, the project website, the FFSL website, and FFSL press releases.

### **ADVERTISING FOR PUBLIC OPEN HOUSES**

Meeting information for the CRCMP project kickoff open houses was posted on the project website and emails were sent on March 21, 2018, and May 9, 2018 (for the Salt Lake City open house). Media releases for the CRCMP project kickoff open houses were emailed on March 12, 2018, to FFSL's Public Information Officer's statewide media contact list.

Meeting information for the draft CRCMP review open houses was posted on the project website, and emails were sent on May 31, 2019, and June 13, 2019. Media releases for the draft CRCMP review open houses were emailed on June 3, 2019, to FFSL's Public Information Officer's statewide media contact list.

Formal newspaper legal notices for the CRCMP project kickoff open houses were submitted and requested to be posted on the following dates in 2018:

- *Southern Utah News* (Kane County): March 29, 2018, and April 5, 2018
- *The Insider* (Garfield County): March 30, 2018; April 6, 2018; and June 12, 2018
- *Moab Times Independent* (Grand County): April 5, 2018, and April 12, 2018
- *Moab Sun News* (Grand County): April 5, 2018, and April 12, 2018
- *San Juan Record* (San Juan County): April 3, 2018, and April 10, 2018
- *Salt Lake Tribune*, *Deseret News*, and *Utahlegals.com* (Salt Lake County): March 27, 2018 (Garfield and Kane Counties); April 3, 2018 (San Juan and Grand Counties); May 7, 2018 (Salt Lake County)

Formal newspaper legal notices for the draft CRCMP review open houses were posted as follows in 2019:

- *Southern Utah News* (Kane County): May 30, 2019, and June 6, 2019
- *The Insider* (Garfield County): May 30, 2019, and June 6, 2019
- *Moab Times Independent* (Grand County): June 13, 2019, and June 20, 2019
- *Moab Sun News* (Grand County): June 13, 2019, and June 20, 2019
- *San Juan Record* (San Juan County): June 12, 2019, and June 19, 2019
- *Salt Lake Tribune*, *Deseret News*, and *Utah Legals.com* (Salt Lake County): May 24, 2019, May 31, 2019, June 7, 2019 (Garfield and Kane Counties); June 8, 2019, June 15, 2019, and June 22, 2019 (San Juan and Grand Counties)

Press releases were drafted by CRSA and provided to FFSL for distribution to the media recipients described above.

## Record of Decision

A list of planning process participants was developed from the following sources:

- Individuals or organizations (land-use applicants) holding an FFSL authorization
- All landowners adjacent to Colorado River sovereign lands within the affected counties
- Colorado River stakeholders including agricultural and irrigation interests, environmental organizations, mineral/energy groups, and members of the recreation community
- Colorado River stakeholders identified by the planning team
- Tribes identified by SWCA cultural resource specialists
- Local, state, and federal agencies identified as having jurisdictional authority in the project

The following invitations were sent to inform interested participants of the open houses, stakeholder workshops, and county and federal meetings:

- Emails sent in March 2018 and May 2018 (Salt Lake City open house) for open houses series #1
- Postcards sent to current lessees and adjacent landowner in March 2018 for open house series #1
- Emails sent to stakeholders in May and June 2018 for the first stakeholder workshop
- Emails sent to county commissioners in March and April 2018 for the county meetings
- Emails sent to federal agencies in May and June 2018 for the federal agencies' working meeting
- Emails sent in May and June 2019 for open house series #2
- Postcards sent to current lessees and adjacent landowners in May and June 2019 for open house series #2
- Emails sent to stakeholders in May 2019 for the second stakeholder workshop
- Emails sent to federal agencies in May and June 2019 for the draft CRCMP review meeting

The formal comment period began on May 31, 2019. The last day of the public comment period was July 19, 2019, allowing more than 30 days from the first draft review open house on June 10, 2019. The final CRCMP and record of decision were posted to the FFSL website on January 8, 2020. FFSL sent final postcards and emails of the issued record of decision on January 8, 2020. Petitions for consistency review were to be received by January 28, 2020.

## Public Trust

As stated in the CRCMP, the purpose of the plan is to prescribe management goals and objectives for Colorado River sovereign lands and to ensure that navigation, fish and wildlife habitat, aquatic beauty, public recreation, and water quality (Public Trust values) are given due consideration and balanced with the benefits to be derived from any proposed use, pursuant to Utah Administrative Code R652-2-200. Primary management responsibility for the river's resources lies with FFSL pursuant to Utah Code 65A, which governs management of all state lands within the jurisdiction of FFSL. Utah Code 65A-2-1 states that FFSL "shall administer state lands under comprehensive land management programs using multiple-use, sustained-yield principles."

The overarching management objectives of FFSL are to protect and sustain the Public Trust resources and to provide for reasonable beneficial uses of those resources, consistent with their long-term protection and conservation. The 2020 CRCMP was designed to facilitate FFSL's management of the Colorado River and its resources under these principles.

## Interagency Coordination

Interagency coordination and communication are essential because Colorado River management is complex and because multiple government agencies are involved with various resources and uses. During the CRCMP planning process, FFSL understood the importance of maintaining communication with the CRCMP planning team. As outlined in Utah Code 65A-2-2, FFSL may request support for implementation of state land management plans and to this end seeks to maintain support across state agencies as it implements the CRCMP. Section 3.6 of the CRCMP outlines the proposed coordinating framework to be carried out by FFSL and other

state agencies tasked with research, management, and permitting on the Colorado River. The CRCMP management strategies allow numerous opportunities for coordination with respect to Colorado River resources.

### Public Outreach: Notification, Comment, and Review

Public outreach was essential to the CRCMP planning process. As outlined earlier in this decision document, the public had numerous opportunities to contribute to the CRCMP, and many did. As required by Utah Administrative Code R652-90-500, FFSL notified RDCC about the planning process and about the draft CRCMP on March 26, 2018, and June 3, 2019, respectively. The project was made available for public comment on the Project Management System website (Exhibit A). However, no comments were received via RDCC during the planning process. Stakeholders and state, federal, and local governments were notified numerous times throughout the planning process, requesting their attendance at public meetings and requesting their comments. Notification for the first public open house series was sent by postcard to approximately 343 addresses and 177 email addresses. For the second series, notification was sent by postcard to approximately 379 addresses and 252 email addresses (the numbers for the open house notifications include addresses for the GRCMP). Stakeholders were notified by email before the stakeholder workshops. The final announcement of this record of decision was sent by postcard to approximately 379 addresses (Exhibit B) and 252 email addresses. The formal 50-day public comment period for the draft CRCMP began on May 31, 2019, and ended on July 19, 2019. The public comment period followed the release of the draft CRCMP and coincided with the second round of public outreach meetings. Comments were accepted by comment response forms at public meetings, on the project website, by email, and by postal mail.

Substantial information from the public, stakeholders, counties, and federal agencies was received throughout the planning process. FFSL received 36 written submissions commenting on the draft CRCMP. Numerous verbal comments were also noted at the open house series and at federal meetings and stakeholder workshops. Comments pertained to jet boats, recreation, motorized and non-motorized use, commercial boating, bank erosion, boat

ramps, permitting, wildlife, public safety, and CRCMP goals and objectives, to name a few. From the written submissions, 92 individual comments were extracted for review of acceptance or non-acceptance. Comments on the draft CRCMP were acknowledged and addressed, as appropriate, by FFSL. As required by rule and statute Utah Administrative Code R652-90-600 (1)(b-d) and Utah Code 65-A-2-4, respectively, comment responses are provided in the final CRCMP (Appendix A).

### Constitutional Provisions, Statutes, and Administrative Rules

#### *Utah Constitution Article XX, Section 1*

The Utah Constitution Article XX, Section 1 states the following:

All lands of the State that have been, or may hereafter be granted to the State by Congress, and all lands acquired by gift, grant or devise, from any person or corporation, or that may otherwise be acquired, are hereby accepted, and ... are declared to be the public lands of the State; and shall be held in trust for the people, to be disposed of as may be provided by law, for the respective purposes for which they have been or may be granted, devised or otherwise acquired.

#### *Utah Code 65A-2-1. Administration of State Lands - Multiple-Use Sustained-Yield Management*

Utah Code 65A-2-1 states the following:

The division shall administer state lands under comprehensive land management programs using multiple-use sustained-yield principles.

***Utah Code 65A-2-2. State Land Management Planning Procedures for Natural and Cultural Resources, Assistance from other State Agencies, Division Action***

Utah Code 65A-2-2 states the following:

The division:

- (1) shall develop planning procedures for natural and cultural resources on state lands; and
- (2) may request other state agencies to generate technical data or other management support services for the development and implementation of state land management plans.

***Utah Code 65A-2-4. State Land Management Plans, Division to Adopt Rules for Notifying and Consulting with Interested Parties***

Utah Code 65A-2-4 states the following:

- (1) The division shall adopt rules for notifying and consulting with interested parties including the general public, resources users, and federal, state, and local agencies on state land management plans.
- (2) Division rules shall provide:
  - (a) for reasonable notice and comment periods; and
  - (b) that the division respond to all commenting parties and give the rationale for the acceptance or non-acceptance of the comments.

***Utah Code 65A-10-1. Authority of Division to Manage Sovereign Lands***

Utah Code 65A-10-1 states the following:

- (1) The division is the management authority for sovereign lands, and may exchange, sell, or lease sovereign lands but only in the quantities and for the purposes as serve the public interest and do not interfere with the public trust.

***Utah Administrative Code R652-2-200. Sovereign Land Management Objectives***

Utah Administrative Code R652-2-200 states the following:

The state of Utah recognizes and declares that the beds of navigable waters within the state are owned by the state and are among the basic resources of the state, and that there exists, and has existed since statehood, a public trust over and upon the beds of these waters. It is also recognized that the public health, interest, safety, and welfare require that all uses on, beneath or above the beds of navigable lakes and streams of the state be regulated, so that the protection of navigation, fish and wildlife habitat, aquatic beauty, public recreation, and water quality will be given due consideration and balanced against the navigational or economic necessity or justification for, or benefit to be derived from, any proposed use.

### ***Utah Administrative Code R652-70-200. Classifications of Sovereign Lands***

Utah Administrative Code R652-70-200 states the following:

Sovereign lands may be classified based upon their current and planned uses. A synopsis of some possible classes and an example of each class follows. For more detailed information, consult the management plan for the area in question.

1. Class 1: Manage to protect existing resource development uses. The Utah State Park Marinas on Bear Lake and on Great Salt Lake are areas where the current use emphasizes development.
2. Class 2: Manage to protect potential resource development options. For example, areas adjacent to Class 1 areas which have the potential to be developed.
3. Class 3: Manage as open for consideration of any use. This might include areas which do not currently show development potential but which are not now, or in the foreseeable future, needed to protect or preserve the resources.
4. Class 4: Manage for resource inventory and analysis. This is a temporary classification which allows the division to gather the necessary resource information to make a responsible classification decision.
5. Class 5: Manage to protect potential resource preservation options. Sensitive areas of wildlife habitat may fall into this class.
6. Class 6: Manage to protect existing resource preservation uses. Cisco Beach on Bear Lake is an example of an area where the resource is currently being protected.

### ***Utah Administrative Code R652-90-300. Initiation of Planning Process***

Utah Administrative Code R652-90-300 states the following:

1. A comprehensive planning process is initiated by the designation of a planning unit as planning priorities are established by the division.

### ***Utah Administrative Code R652-90-500. Notification and Public Comment***

Utah Administrative Code R652-90-500 states the following:

1. Once a planning unit is designated for a comprehensive management plan, notice shall be sent to the Office of Planning and Budget for inclusion on the RDCC agenda and, if appropriate, the weekly status report.
2. The Division shall conduct at least one public meeting in the vicinity of a planning unit that has been designated for a comprehensive management plan.
  - (a) The meeting shall provide an opportunity for public comment regarding the issues to be addressed in the plan
  - (b) The public meeting(s) shall be held at least two weeks after notice in a local newspaper.
  - (c) Notice of public meeting(s) shall be sent directly to lessees of record, local government official and the Office of Planning and Budget for inclusion in the RDCC agenda packet and weekly status report. A mailing list shall be maintained by the division.
  - (d) Additional public meetings may be held.

### ***Utah Administrative Code R652-90-600. Public Review***

Utah Administrative Code R652-90-600 states the following:

1. Comprehensive management plans shall be published in draft form and sent to persons on the mailing list established under R652-90-400, the Governor's Office of Planning and Budget, and other persons upon request.
  - (a) A public comment period of at least 45 days shall commence upon receipt of the draft in the Governor's Office of Planning and Budget.
  - (b) All public comment shall be acknowledged pursuant to 65A-2-4(2).
  - (c) The division's response to the public comment shall be summarized in the final comprehensive management plan.
  - (d) Comments received after the public comment period shall be acknowledged but need not be summarized in the final plan.

### ***Utah Administrative Code R652-90-800. Multiple-Use Framework.***

Utah Administrative Code R652-90-800 states the following:

Comprehensive management plans shall consider the following multiple-use factors to achieve sovereign land-management objectives:

1. The highest and best use(s) for the sovereign land resources in the planning unit.
2. Present and future use(s) for the sovereign land resources in the planning unit;
3. Suitability of the sovereign lands in the planning unit for the proposed uses;
4. The impact of proposed use(s) on other sovereign land resources in the planning unit;

5. The compatibility of possible use(s) as proposed by general public comments, application from prospective users or division analysis; and
6. The uniqueness, special attributes and availability of resources in the planning unit.

### **Findings of Fact**

1. As described herein, FFSL notified the public and local, federal, and state agencies, including the RDCC, of the CRCMP planning effort.
2. As described herein, FFSL conducted public meetings in conjunction with the CRCMP planning effort.
3. As described herein, FFSL published a draft of the CRCMP and accepted comments from the public and other government entities and responded to all comments properly submitted.
4. FFSL considered and implemented legislative directives concerning the content of the CRCMP.

### **Conclusions of Law**

1. FFSL properly initiated the planning process for a comprehensive plan by designating the planning unit and planning priorities established by FFSL.
2. FFSL fulfilled its notification requirements to lessees, to local governments, and to the RDCC when the project was initiated. FFSL went beyond its required notification by also notifying adjacent landowners and stakeholders.
3. The notification requirements for the public meetings have been met or exceeded.
4. The public review requirements have been met or exceeded.
5. FFSL properly responded to comments received in compliance with the applicable law.

6. The CRCMP fulfills the requirements of applicable statutes, rules, policies, and legal doctrines.
7. The planning process and subsequent CRCMP comply with the legal requirements for a comprehensive management plan and specifically comply with the requirements for the CRCMP.

### Decision and Order

Based on the foregoing, FFSL hereby adopts the CRCMP (including Appendices A and B), which satisfies the requirements of applicable statutes, rules, and policies. The CRCMP (including Appendix A and B) becomes the comprehensive management plan that guides decision-making on the sovereign lands within the planning area. The CRCMP supersedes any and all previous management plans—adopted, draft, or otherwise—and represents the official position of FFSL.

Dated this 6th day of January 2020.

### Administrative Appeals

Parties having an interest in this action may file a petition for administrative review by the division pursuant to Utah Administrative Code R652-9. Said petition must be in writing and shall contain

1. the statute, rule, or policy with which the division action is alleged to be inconsistent;
2. the nature of the inconsistency of the division action with the statute, rule, or policy;
3. the action the petitioner feels would be consistent under the circumstances with statute, rule, or policy; and
4. the injury realized by the party that is specific to the party arising from division action. If the injury identified by the petition is not peculiar to the petitioner as a result of the division action, the director will decline to undertake consistency review.

Said petition must be received by the division by 5:00 p.m. on January 28, 2020.

## Record of Decision

**APPROVED BY:**



BRIAN COTTAM  
STATE FORESTER/DIRECTOR

DATE: 12-27-19

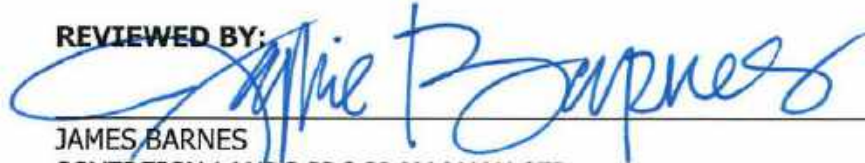
**PREPARED BY:**



LAURA VERNON  
SOVEREIGN LANDS PLANNER

DATE: 12/26/19

**REVIEWED BY:**



JAMES BARNES  
SOVEREIGN LANDS PROGRAM MANAGER

DATE: 1-6-2020

**REVIEWED BY:**



FREDRIC J. DONALDSON  
ASSISTANT ATTORNEY GENERAL

DATE: 1/6/2020

## **Exhibit A. Resource Development Coordinating Committee Documentation**

## Record of Decision

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## Project Information

Close

Project #69363 Saved. Submitted projects are subject to review by PLPCO staff prior to official project creation.

Project Id: 69363

\* Stream Alt:

\* Sponsor: DNR/Division of Forestry, Fire & State Lands

\* Comments Due to Sponsor: 07/19/2019 (MM/DD/YYYY)

Anticipated Project Start Date: 01/15/2018 (MM/DD/YYYY)

\* Title of Proposed Action: Green and Colorado River Draft Comprehensive Management Plan and Up

\* Project Abstract: The Utah Department of Natural Resources Division of Forestry, Fire and State Lands (FFSL) is seeking public comment on the draft Comprehensive Management Plans (CMPs) and draft Mineral Leasing Plan (MLP) for the Green and Colorado Rivers. Multiple open houses will be held to host the public and receive comments about the draft plans.

Project URL: <http://bit.ly/goromp>  
i.e. <http://www.epa.gov/fedrgstr/EPA-PROJ1/2009/August/Day-12/e19998.htm>

\* Counties: ☐ select all ☐ unselect all

- |   |  |  |   |
|---|--|--|---|
| <input type="checkbox"/> Beaver           | <input checked="" type="checkbox"/> Garfield | <input type="checkbox"/> Rich                | <input type="checkbox"/> Utah             |
| <input type="checkbox"/> Box Elder        | <input checked="" type="checkbox"/> Grand    | <input type="checkbox"/> Salt Lake           | <input type="checkbox"/> Wasatch          |
| <input type="checkbox"/> Cache            | <input type="checkbox"/> Iron                | <input checked="" type="checkbox"/> San Juan | <input type="checkbox"/> Washington       |
| <input type="checkbox"/> Carbon           | <input type="checkbox"/> Juab                | <input type="checkbox"/> Sanpete             | <input checked="" type="checkbox"/> Wayne |
| <input type="checkbox"/> Daggett          | <input checked="" type="checkbox"/> Kane     | <input type="checkbox"/> Sevier              | <input type="checkbox"/> Weber            |
| <input type="checkbox"/> Davis            | <input type="checkbox"/> Millard             | <input type="checkbox"/> Summit              |   |
| <input type="checkbox"/> Duchesne         | <input type="checkbox"/> Morgan              | <input type="checkbox"/> Tooele              |   |
| <input checked="" type="checkbox"/> Emery | <input type="checkbox"/> Piute               | <input checked="" type="checkbox"/> Uintah   |   |

\* Location: Lat/Lon (Decimal) 38.28557,-110.0119  
Lat/Lon Decimal ex. 40.7653,-111.8933

### Location or Supplemental Attachment

Attach a location or supplemental file to the project. Office type documents will be converted to the PDF format. [Upload](#)

Allowed file formats: .doc, .docx, .xls, .xlsx, .bit, .rtf, .csv, .pdf, .tif, .gif, .jpg, .bmp, .png, .oda

Location Attachment: GRCMP Press Release\_R2 05-21-2019.pdf [\[remove\]](#)

\* Has local government been contacted? ☒ Yes ☐ No

\* Date local government was contacted: 05/31/2019 (MM/DD/YYYY)

What was the local government's response? Invitations sent to county officials to review and meeting to discuss the draft plans.

\* How is the local government(s) likely to be impacted? Consistent river management guidance from FFSL on Green and Colorado Rivers.

\* Possible significant impacts likely to occur: None anticipated

Admin Notes:

(255 characters remaining)

### Project Contact Information

\* Name: Laura Vernon

\* Phone Number: (801) 673-0227

\* Email: lauravernon@utah.gov

Submitter: Laura Vernon (lauravernon@utah.gov)

Save



**Exhibit B. Notice to Interested Parties (Colorado River Comprehensive Management Plan current lessees and adjacent landowner mailing list)**

## Record of Decision

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ADAMS,BILL L CO-TRUSTEE PO BOX 293 Green River UT 84525	Adesta Communications Inc 70 West 500 South Provo UT 84601	Adventure Bound Inc 2392 H Road Grand Junction CO 81505	Adventure Bound, Inc. River Expeditions 2392 H Road Grand Junction CO 81505	AGAINST THE WIND PROPERTIES LLC 4898 S 4625 E VERNAL UT 84078
ALLEIN,JOHN MICHEAL 2556 E VALLEY VIEW AVE HOLLIDAY UT 84117	American Adventure Productions, Inc. 314 South Second St Aspen CO 81611	AMERICAN GILSONITE COMPANY P O BOX 7611 SAN FRANCISCO CA 94120-7611	American River Touring Association, Inc. 24000 Casa Loma Rd Groveland CA 95321	Andover Partners 1001 Fannin Suite 2000 Houston TX 77002
ANTLES RANDY AND JILL 3000 S 5000 E VERNAL UT 84078	Armstrong Resources, LLC 1421 Blake Street Denver CO 80202	ARNOLD COLLETT P O BOX 311 JENSEN UT 84035	Aurora Gathering, LLC. 1401 -- 17Th St, Suite 700 Denver CO 80202	'BANASKY JAMES RANCHES LLC' 'PO BOX 728' 'PRICE' 'UT' 84501
Banasky, James 2080 Spring Oaks Drive Springdale UT 84663	Banson, Bonnie 12601 Darlene Lane Hot Springs SD 57747	BARDON BENJAMIN 337 E HORSESHOE BEND RD VERNAL UT 84078	Base Camp P.O. Box 37 Moab UT 84532	BBJC INVESTMENT COMPANY LTD 2690 TELEMAR DR PARK CITY UT 84060
BEASLEY JAMES R 4941 S 2525 E VERNAL UT 84078	BEEZ INC 1120 E 1500 S VERNAL UT 84078	Belco Development Corp PO Box 1188 Houston TX 77251	BIG DOG PROPERTIES LLC ETAL 2550 E 1500 S VERNAL UT 84078	'BINGHAM MARC C' 'PO BOX 185' 'OREM' 'UT' 84059
BLM (MOAB FIELD OFFICE) 82 E DOGWOOD MOAB 'UT' 84532	BLM (Monticello Field Office) 365 North Main Monticello UT 84535	BLM (PRICE FIELD OFFICE) 125 S 600 W PRICE UT 84501	BLM (VERNAL FIELD OFFICE) 170 S 500 E VERNAL UT 84079	Blue Heron Outfitters, Inc. PO Box 1520 Moab UT 84532
BOWDEN ROBERT PO BOX 165 JENSEN UT 84035	Bowden, Randal PO Box 692 Moab UT 84532	BRAD HASLEM INVESTMENTS LLC 826 S 1500 E VERNAL UT 84078	BREWER,KESHA B PO BOX 304 Green River UT 84525	Bureau of Land Management, Grand Resource Area PO Box 970 Moab UT 84532
BURROLA JOSEANGEL AND MARIBEL 3029 S 670 E VERNAL UT 84078	Cabot Oil & Gas Production Cor PO Box 4544 Houston TX 77210-4544	CADY,MAE 24438 CREAMERY LN WEED CA 96094	Calais Resources Inc 202 Spring St PO Box 310 Morrision CO 84065	Calais Resources Inc PO Box 310 Morrison CO 80465

Canyon River Company 1914 South Cross Hollow Dr Cedar City UT 84720	Canyon Voyages PO Box 416 Moab UT 84532	Canyonlands by Night P.O Box 328 Moab UT 84532	Canyonlands Field Institute Ft Duchesne Moab UT 84532	CARROLL DON J & JEAN R 12457 S DRAPER GROVE CT DRAPER UT 84020
'CARROLL DRILLING LLC' '11850 S HWY 191 STE A-10' 'MOAB' 'UT' 84532	'CARTER JUSTIN E' 'P O BOX 101' 'GREEN RIVER' 'UT' 84525	Carter, Dorothy 3480 E 3000 S Roosevelt UT 84066	CARTER,DOROTHY A PO BOX 436 ALTAMONT UT 84001	Centennial Canoe Outfitters 1623 Juniper Ct. Grand Junction CO 81505
CHAFFIN,STEPHEN FAUN 1919 9 RD MACK CO 81525	'CHANDLER JAMES M' PO BOX 372 'GREEN RIVER' 'UT' 84525	CHAPMAN NILE AND ROGER PO BOX 818 ROOSEVELT UT 84066	Chapoose Canyon Adventures PO Box 766 Ft Duchesne UT 84026	Chevron USA Inc PO Box 1635 Houston TX 77251
Chevron USA Inc PO Box 36366 Houston TX 77236	CHEW RANCH LLC ETAL PO BOX 126 JENSEN UT 84035-0126263	Chris Sammartano Productions 68 Jeffreys Neck Rd Ipswich MA 1938	CJC Properties 1111 Horizon Dr. Unit 807 Grand Junction CO 81506	COLLINS RANDY V AND JESSICA 616 S 2150 W VERNAL UT 84078
Colorado Outward Bound 16 Ranch Road Moab UT 84532	COLORADO RIVER & TRAIL EXPED 5058 COMMERCE DR SALT LAKE CITY UT 84107	Colorado River & Trail Expeditions 5058 South 300 West Salt Lake City UT 84107-4708	Colorado River And Trail Exped 5058 South 300 West Salt Lake City UT 84107-4708	Compass Minerals Ogden Inc 765 North 10500 West Ogden UT 84404
'CONRAD PATRICK N' 'PO BOX 10263' 'FORT SMITH' 'AR' 72917	Construction Company, Inc 166 East 14000 South Suite 200 Draper UT 84020	Corporate Helicopters PO Box 296 Moab UT 84532	'CRUEGER ROBERT KYLE' '2918 61ST AVE NORTHEAST' 'TACOMA' 'WA' 98422	CUMMINGS LORENZO JOHN AND LAJEAN R TRUSTEES CUMMINGS ASSET PROTECTION TRUST 1050 E BRIGHAM RD #72
CV AGRICULTURE LLC PO BOX 70 Green River UT 84525	CV AGRICULTURE LLC PO BOX 623 Green River UT 84525	DALBO INC 2180 S 1300 E STE # 310 SALT LAKE CITY UT 84106	DAVIS VICTOR AND AMANDA 490 E HORSESHOE BEND RD VERNAL UT 84078	Deer Hill Expeditions PO Box 180 Mancos CO 81328
DESERET GENERATION & TRANSMISSION COOPERATIVE 10714 SOUTH JORDAN GATEWAY SOUTH JORDAN UT 84095	Desert Highlights PO Box 1342 Moab UT 84532	Div of Parks And Recreation 1594 West North Temple Ste 116 Salt Lake City UT 84114-6001	Dominion Exploration & Product 1450 Poydras Street New Orleans LA 70112-6000	Don Hatch River Expeditions, Inc. PO Box 67 Angels Camp UT 95222

DUCHESNE COUNTY WATER CONSERVANCY DISTRICT 275 W 800 S ROOSEVELT UT 84066	'DUNHAM CHRIS C' 'PO BOX 193' 'GREEN RIVER' 'UT' 84525	'DUNHAM KELLY' 'PO BOX 451' 'GREEN RIVER' UT 84525	Dunham Land & Livestock PO Box F Green River UT 84525	'DUNHAM NANCY JEAN TRUSTEE' 'PO BOX 540' 'GREEN RIVER' 'UT' 84525
DUNHAM,CHRIS C PO BOX 193 Green River UT 84525	DUNHAM,KELLY PO BOX 451 Green River UT 84525	DUNHAM,NANCY JEAN TRUSTEE PO BOX 451 Green River UT 84525	El Paso Production Oil& Gas Co 1099 - 18Th St Suite 1900 Denver CO 80202	Encana Oil & Gas (USA) Inc 950 17th Street Suite 2600 Denver CO 80202
ENEFIT AMERICAN OIL CO 307 W 200 S SUITE 4005 SLC UT 84101	Enron Oil & Gas Company 1625 Broadway Suite 1300 Denver CO 80202	Enterprise Products PO Box 4324 Houston TX 77210-4324	EOG Resources Inc PO Box 4362 Houston TX 72210-4362	EP Operating Company Ltd PO Box 2649 Dallas TX 75221-2649
Epstien, William 4391 S. Parkview Drive Salt Lake City UT 84124	ERWIN,JACK R & CHARLOTTE PO BOX 142 Green River UT 84525	ERWIN,KIRK RANDALL PO BOX 638 Green River UT 84525	ERWIN,KIRK RANDALL PO BOX 640 Green River UT 84525	FARRER,E S MRS 1731 HARTS MILL RD NE ATLANTA GA 30341
FINLEY PRODUCTION CO LP ETAL 1308 LAKE STREET FT WORTH TX 76102	Finley Resources PO Box 2200 Fort Worth TX 76113	FREEMAN LINDSAY MORGAN ETAL PO BOX 340 RIVERTON UT 84065	Fryer, Colin 11147 East SR128 Moab UT 84532	G & H STORAGE LLC 331 N VERNAL AVE VERNAL UT 84078
Gasco Production Comkpany 8 Inverness Dr East Ste 100 Englewood CO 80112-5625	GEE KIMBERLY 15505 N 4400 W GARLAND UT 84312	'GERBER JEFFREY MARK TRUSTEE' 'PO BOX 776009' 'STEAMBOAT SPRINGS' 'CO' 80477	GILROY GREG L AND JOLYNN 704 W 2500 S VERNAL UT 84078	GKM PROPERTIES LLC 85 S 200 E VERNAL UT 84078
Grand County 125 East Center Street Moab UT 84532	Gravity Play Sports Marketing 11536 Cr250 Durango CO 81301	Gray, Gordon PO Box 232 Snyder TX 76550	Great Iguana Filmworks 17623 Bullock St Encino CA 91316	GREEN PASTURE INTERNATIONAL INC P O BOX 160 JENSEN UT 84035
GREEN RIVER CANAL COMPANY PO BOX 84 Green River UT 84525	Green River Companies 124 South 400 East Salt Lake City UT 84111	GREEN RIVER COMPANIES LLC 9911 S 78TH AVE HICKORY HILLS IL 60457	GREEN RIVER COMPANIES, LLC' '9911 S 78TH AVE' 'HICKORY HILLS' 'IL' 60457	Green River Development Associates, Inc. PO Box 570 Green River UT 84525

Green River Diversion Dam Cooperation 460 East Main Green River UT 84525  Griffith, Sheri 2740 Old City Park Road Moab UT 84532	GREEN RIVER PROPERTIES LLC' '1648 FEDERAL HEIGHTS DR' 'SALT LAKE CITY' 'UT' 84103  Group Publishing, Inc. 1515 Cascasde Avenue Loveland CO 80538	Green River Properties, LLC 755 E. Turtle Point Drive Ivins UT 84738  GW&E LC 580 West 1261 North Orem UT 84058	GREEN RIVER REAL ESTATE INVEST 5911 FASHION BLVD STE 200 SALT LAKE CITY UT 84107  Hansen, Bart PO Box 653 Mona UT 84645	Green River Valley Investments, LLC PO Box 1501 Clifton CO 81520  HANSEN,RICHEY E PO BOX 113 Green River UT 84525
HARLOW LYLE W AND LINDA TRUSTEES OF THE LYLE AND LINDA HARLOW FAMILY TRUST 751 S 2050 W	HARMSTON GREGG AND MELODY L PO BOX 1548 ROOSEVELT UT 84066	Harris, Dale 1258 S 860 W Cedar City UT 84720	HARRIS,BALLARD 1259 S 860 W CEDAR CITY UT 84720	HASLEM RICHARD M TRUSTEE OF THE RICHARD M HASLEM TRUST DATED 11/3/2000 ETAL PO BOX 1265
'HASTINGS H L ET AL' '400 36TH AVENUE' 'SANTA CRUZ' 'CA' 95062	HATCH KENT DEE ETAL 141 W 500 S HEBER CITY UT 84032	HATT,BETSY R TRUSTEE PO BOX 420 Green River UT 84525	HEATH,HAROLD TRUSTEE 40 N 425 E SMITHFIELD UT 84335	Hiko Bell Mining & Oil Co PO Box 1845 Vernal UT 84078
HISKEY MICHAEL K AND MARY ANN P. O. BOX 315 EUREKA UT 84628	Holiday River Expeditions 544 East 3900 South Salt Lake City UT 84107	HOLMES BAR NE RANCH LLC 4751 S 500 E VERNAL UT 84078	HOLYOAK LAND AND LIVESTOCK LLC PO BOX 82 Green River UT 84525	HORROCKS DIXIE L TRUSTEE OF THE DIXIE L HORROCKS FAMILY TRUST 1785 S 1500 E
HORROCKS JOSHUA G AND ERIN L 2209 S 2000 E VERNAL UT 84078	HOWLAND,ANNALEE PO BOX 272 Green River UT 84525	HOWLAND,GARY L & KOIE L TRUST 1829 N LABYRINTH DR ST GEORGE UT 84770	Hunt Petroleum (Aec), Inc PO Box 1350 Houston TX 77251-1350	Hunt Petroleum (Aec), Inc PO Box 1350 Houston TX 77251-1350
HUNT,CHET D PO BOX 501 Green River UT 84525	HUNT,COBY PO BOX 502 Green River UT 84525	HUNTING LARRIS A 2906 E 2500 S VERNAL UT 84078	HUNTING ROBERT T 2575 S 2400 E VERNAL UT 84078	HUNTING STEVEN C 2442 E 2500 S VERNAL UT 84078
Impossible Pictures 12 Great Portland Street London England	INABNIT HENERY LES AND ZENAIDA D TRUSTEES OF THE HENRY LES INABNIT TRUST ETAL PO BOX 993	INDIAN RESERVATION (UINTAH & OURAY TRIBAL LANDS)  FORT DUCHESNE UT 84026	INDIAN TRAIL RANCH LLC 621 VISTA VIEW CT NORTH SALT LAKE UT 84054	INTERMOUNTAIN CONCRETE CO 625 E MAIN ST VERNAL UT 84078-2703254

International Adventure Tours 420 Kane Cr Blvd Moab UT 84532	'INTERNATIONAL PETROLEUM LLC' '8083 BARNWOOD WAY' 'SANDY' 'UT' 84092	International Petroleum, LLC. 4834 So Highland Dr #200 Salt Lake City UT 84117	Intrepid Oil & Gas, LLC. 700 17Th Street Suite 1700 Denver CO 80202	Intrepid Potash - Moab, LLC PO Box 1208 Moab UT 84532
J N TRUCKING INC 4091 W 3000 S ROOSEVELT UT 84066	JENSEN,JEAN WILCOX PO BOX 1736 PRICE UT 84501	Jet Enterprises 2429 E 73rd Place Tulsa OK 74136	JHCRPN, LLC 5910 Emigration Canyon Salt Lake City UT 84108	JOHNS WILLIAM J PO BOX 496 NETTIE WV 26681-0496
Johnston, Terill 3595 Spanish Valley Dr Moab UT 84532	JONES TIMOTHY C ETAL PO BOX 222 JENSEN UT 84035	Jones, George 10770 Fred Lane Missoula MT 59808	'JOUFLAS CHRIS P' '1111 HORIZON DR UNIT 801' 'GRAND JUNCTION' 'CO' 81506	K BAR RANCH LLC PO BOX 757 MOAB UT 84532
Kerr-Mcgee Oil & Gas Onshore L PO Box 4995 The Woodlands TX 77387-4995	'KING DEAN LEE' PO BOX 326 'GREEN RIVER' 'UT' 84525	King Land & Livestock PO Box 326 Green River UT 84525	KING,DEAN LEE TRUSTEE PO BOX 326 Green River UT 84525	Lakeside School 14050 First Avenue Ne Seattle WA 98125
Lakeside School Outdoor Program 14050 First Avenue Ne Seattle WA 98125	LAMB KARL AND DONNA PO BOX 216 MYTON UT 84052	Lance H&D Properties PO Box 526 Midway UT 84049	Land Rover G'4s Challenge 1 Farnham Road Guildford Surrey GU2-4RG	LAZY 3X SWEETWATER RANCH LLC 561 S ROAD MACK CO 81525
'LECHLEITER CRAIG' PO BOX 474 'GREEN RIVER' 'UT' 84525-0474	LEGRAND JOHNSON CONSTRUCT PO BOX 248 LOGAN UT 84323	Letlow, Rusell 1626 W. 3rd Street Pecos TX 79722	LINDGREN,BONNIE B CO- TRUSTEE 826 TEN LETTER CT KUNA ID 83634	Livestock, Taylor 280 W. Center Street Moab UT 84532
Lomax Exploration Co 475 Seventeenth St Suite 1500 Denver CO 80202	LUTHER CHARLES AND YOLANDA D P.O. BOX 492 DUCHESNE UT 84021	MACKAY,DAVID J TRUSTEE 5058 COMMERCE DR SALT LAKE CITY UT 84107	MARTIN JAMES W 12730 HORSESHOE BEND RD VERNAL UT 84078	MASSEY SHON AND TAMRA 7770 E 7260 S JENSEN UT 84035
MATTINGLY,JAMES 1945 SPANISH VALLEY DR MOAB UT 84532	MAYHEW LON W AND AMY L PO BOX 9 JENSEN UT 84035	MCCARREL SCOTT & RAYMA 4556 E HIGHWAY 40 VERNAL UT 84078-9271563	MCCARTNEY,SALLY DIANE 1155 HAYES AVE SALT LAKE CITY UT 84104	MCFARLANE,KIM T PO BOX 356 Green River UT 84525

MECHAM,GERALD D PO BOX 383 CLEVELAND UT 84518	'MEENS LAURENCE K' '3162 SADDLEGATE CT' 'GRAND JUNCTION' 'CO' 81504-4050	MERKLEY EDWARD H AND GERALDINE F TRUSTEES OF MERKLEY FAMILY TRUST 12/15/16 990 N 1270 W	MERKLEY LORIN T AND BEVERLY - CO-TRUSTEES ETAL 1357 N 3500 W VERNAL UT 84078	MERRELL DALE J AND JOANN R. TEES OF THE DALE J. MERRELL REVOC TRUST ET AL 400 S BELLA VISTA DR
MIGLIACCIO,MARIOLIVER PO BOX 229 Green River UT 84525	'MITCHELL DENNIS' '125 WOLFE ST' 'ALEXANDRIA' 'VA' 22314-3831	Moab BLM 2370 South 2300 West Salt Lake City UT 84119	Moab City 217 E. Center Street Moab UT 84532	Moab Gas Pipeline LLC 1801 Broadway, Suite 800 Denver CO 80202
Moab Salt Inc PO Box 1208 Moab UT 84532	Morelli, Ralph 5127 E. Woodland Ave Salt Lake City UT 84106	MORGAN JASEN M 240 E HORSESHOE BEND RD VERNAL UT 84078	MORRISON MICHAEL 1030 E 500 S VERNAL UT 84078	MOST JOEL AND DANIELLE 508 E HORSESHOE BEND RD VERNAL UT 84078
Mountain Island Ranch PO Box 57 Glade Park CO 81523	'MOUNTAIN ISLAND RANCH LLC' '5350 LITTLE DOLORES RD' 'GLADE PARK' 'CO' 81523	Myke Hughes, Inc 378 N Main Moab UT 84532	NASH ANN HUNTING P O BOX 7953 NIKISKI AK 99635	National Ability Center 1000 Ability Way Park City UT 84060
National Outdoor Leadership Schools PO Box 1304 Vernal UT 84078	National Park Service (Glen Canyon National Recreation Area) PO Box 1507 Page AZ 86040	'NATURE CONSERVANCY THE' '559 EAST SOUTH TEMPLE' 'SALT LAKE CITY' UT 84102	Navtec Expeditions PO Box 1267 Moab UT 84532-1267	'NELSON BRUCE EARL TRUSTEE' 'BOX 537' 'GREEN RIVER' 'UT' 84525
'NELSON CHARLES W TRUSTEE' 'PO BOX 940' 'MOAB' UT 84532	Nelson, Robert PO Box 393 Green River UT 84525	Newfield Production 1001 17Th Street Suite 2000 Denver CO 80202	Newland, William PO Box 313 Green River UT 84525	Nichol's Expeditions 497 North Main St Moab UT 84532
NICKEY,WILLIAM M JR TRUSTEE 1700 WIGGINS AVE SPRINGFIELD IL 62704	NIELSEN NATHAN THOMAS HC 69 BOX 192 RANDLETT UT 84063	North American River Expeditions PO Box 68 Angels Camp CA 95222	Northwest Pipeline Corp PO Box 58900 Salt Lake City UT 84158-0900	NTCH- Colorado, Inc 1600 Ute Avenue Ste 10 Grand Junction CO 81501
Oars Canyonlands Inc PO Box 67 Angels Camp CA 95222	Onshore Offshore Explorations PO Box 178 Durango CO 81302-0178	Ouray National Wildlife Refuge 1680 W Hwy 40 #112C Vernal UT 84078	OZAETA ADOLFO AND LORRIE ANN 1318 W 2500 S VERNAL UT 84078	PacifiCorp 825 Ne Multnomah Suite 1000 Portland OR 97232

'PALLADIUM FOUNDATION' '867 E SIMPSON AVE' 'SALT LAKE CITY' UT 84106	PALMER TERRY 4880 S 4380 W KEARNS UT 84118	Pan Oklahoma Corporation PO Box 371 Riverton UT 84065	'PAPPAS STEVEN L' '424 K STREET' 'SALT LAKE CITY' 'UT' 84103	Parallel Petroleum Corp PO Drawer 10587 Midland TX 79700
PELTIER HENRY T AND TAMERA TRUSTEES OF HENRY T JR AND TAMERA C PELTIER TRUST PO BOX 80	PETERSON COLE A ETAL PO BOX 37 JENSEN UT 84035	PETERSON KEITH B PO BOX 13 JENSEN UT 84035	PICKUP KENNETH D AND JOAN HC 69 BOX 101 RANDLETT UT 84063	'PINNEO CHADWICK JIM' PO BOX 432 'GREEN RIVER' 'UT' 84525
'PINNEO FRANK JIM' PO BOX 233 'GREEN RIVER' 'UT' 84525-0233	'PLEVELL JILL' '7440 N BOGERT PL' 'TUCSON' 'AZ' 85741	POELZL LILO 5583 N DRYFORK CANYON ROAD VERNAL UT 84078	POWELL KELLY DUANE AND JAN PO BOX 195 JENSEN UT 84035	POWELL ROBERT R & NORMA 1960 E 1500 N VERNAL UT 84078
Provo Canyon School 4501 North University Ave Provo UT 84604	PURDY,FORREST TRUSTEE PO BOX 11 WIKIEUP AZ 85360	QEP Energy Company 1050 17Th Street, Suite 500 Denver CO 80265	QEP Field Services Company 160 East 100 South / Pob 45433 Salt Lake City UT 84145-0433	QEP Uintah Basin, Inc 1050 17Th Street Suite 500 Denver CO 80265
Questar Explor & Prod Co 1050 17Th Street, Suite 500 Denver CO 80265	Rahme, Richard PO Box 9286 Jackson WY 83002	RAIM KENT WESLEY 17247 WARD CREEK RD CEDAREEDGE CO 81413	RASMUSSEN SMOKEY TRUSTEE OF THE SMOKEY RASMUSSEN 2014 TRUST PO BOX 141	Red Cliffs Adventure Lodge 550 South Main Moab UT 84532
Red Moon Ranch 7722 Keswick Rd Sandy UT 84093	RED MOUNTAIN CORPORATION PO BOX 818 ROOSEVELT UT 84066	REDIPIANO ENTERPRISES LIMITED 3688 FAIRWAY DRIVE CAMERON PARK CA 95682	'REDIPIANO ENTERPRISES LLC' '1527 E WOODLAND AVE' 'SALT LAKE CITY' 'UT' 84106	Rees, Steve 520 Main, Box 546 Ashton ID 83420
Renegade 83 121 W Lexington Dr Bldg 413 Glendale CA 91203-2203	RGBM, Inc. 3926 S. Lake Lane Moab UT 84532	RGMB, LLC 3926 S Lake Ln Moab UT 84532	Richard Tangren 6775 Quinella Dr Las Vegas NV 89103	RICHES,DUANE PO BOX 278 Green River UT 84525
Rim to Rim Restoration PO Box 297 Moab UT 84532	RJM INVESTMENT CO 160 N 100 E MOAB UT 84532	ROACH RICHARD 10741 E BRAINERD RD APISON TN 37302	Robert L. Bayless, Producer, LLC. 621 17Th Street, Suite 2300 Denver CO 80293-2023	Rocky Mountain Power 710 North Main Street Richfield UT 84701

Rosen, Timothy PO Box 1825 Avon CO 81620	Rozman, Curtis PO Box 757 Moab UT 84532	RSA-USA, Inc. 634 North Lapeer Dr West Hollywood CA 90069	'RTA MOAB VALLEY LLC' '433 E. LAS COLINAS BLVD STE 300' 'IRVING' 'TX' 75039	RYAN,RANDY PO BOX 324 Green River UT 84525
S & H RANCHES INC PO BOX 150432 EAST ELY NV 89315	S. Douglas McLaughlin P.O. Box 758 Moab UT 84532	'SALINAS J DANIEL' 'PO BOX 129' 'GREEN RIVER' 'UT' 84525	SALINAS,J DANIEL PO BOX 129 Green River UT 84525	'SALT LAKE ACCOMDATION NO 338 LLC' '168 E CENTER ST' 'MOAB' UT 84532
Salt Lake Pipeline Co 2875 So Decker Lake Dr, # 150 Salt Lake City UT 84119	SCHMIDT DEBRA K ETAL 6236 W 5100 S HOOPER UT 84315-9717	SCHWARZANO ENTERPRISES LLC 13586 MCNALLY RD VALLEY CENTER CA 92082	SEAGER,JAMES D PO BOX 205 Green River UT 84525	SEARSON,MICHAEL L 553 SUN VALLEY ST GRAND JUNCTION CO 81504
SEARSON,MICHAEL L & MARY A 552 SUN VALLEY ST GRAND JUNCTION CO 81504	'SEQUOIADENDRON LLC' '9911 S 78TH AVENUE' 'HICKORY HILLS' 'IL' 60457	SHAY MICHAEL TODD AND RHONDA LAVON P O BOX 458 JENSEN UT 84035	SHEFFER BRENT D AND KALYNN TRUSTEES OF BRENT AND KALYNN SHEFFER FAMILY TRUST 7656 S REDWASH RD	Sheri Griffith Expeditions 2231 South Hwy 191 Moab UT 84532
Shoshone Environmental Nomination 770 E South Temple Salt Lake City UT 84102	Sierra South 11300 Kernville Rd PO Box 1909 Kernville CA 93238	SILLIMAN,KAREN LOUISE PO BOX 880 CORTEZ CO 81321	SILLIMAN,KAREN LOUISE PO BOX 881 CORTEZ CO 81321	SILLIMAN,KENNETH BLAINE TRUSTE PO BOX 480 Green River UT 84525
SIMONSON,E ROGER TRUSTEE 2825 FLORIBUNDA DR SALT LAKE CITY UT 84117	SLAUGH BURNELL & CARMALITA, LEE & ROXANNE 4815 S 2500 E VERNAL UT 84078	SLAUGH BURNELL K AND CARMALETA TRUSTEES BURNELL K SLAUGH TRUST ET AL 10973 CIRCLE S RANCH RD	SLAUGH JOSEPH R AND TARI C 9425 W HORSESHOE BEND VERNAL UT 84078	SLAUGH MURRAY DOUGLAS TRUST-SLAUGH MURRAY DOUGLAS & PHYLLIS IRENE-TRUSTEES ETAL 2231 S 1900 E
'SMITH KAREN L' 'PO BOX 153' 'GREEN RIVER' 'UT' 84525	Smoot, Richard 847 E 400 S Salt Lake City UT 84102	SMUIN FARRELL AND GLENDA PO BOX 209 JENSEN UT 84035	SNOW DALE A PO BOX 15 JENSEN UT 84035	SNYDER JON R AND JULIE A PO BOX 650 JENSEN UT 84035
SOCO 1979 Acreage Program 1801 California St #3500 Denver CO 80202	SOCO 1979 Acreage Program 1801 California St #3500 Denver CO 80202	Solacium New Haven LLC 2096 East 7200 South Spanish Fork UT 84660	Spears, Jennifer 867 E. Simpson Avenue Salt Lake City UT 85106	'SPENCER MICHAEL D TRUSTEE' '11575 RD 42' 'MANCOS' 'CO' 81328

SPOON JIMMY SAM P O BOX 1473 VERNAL UT 84078	SPOONER MARGRET S PO BOX 496 NETTIE WV 26681-0496	SRR Properties, LLC HC 64 Box 4002 Castle Valley UT 84532	STANDARD ENERGY CORPORATION PO BOX 27156 SALT LAKE CITY UT 84127	STATE & INSTITUTIONAL TRUST LANDS 675 E 500 S STE. 500 SALT LAKE CITY UT 84102
State Road Commission State Capitol Building Salt Lake City UT	STUNTZ VALLEY RANCH LC PO BOX 246 JENSEN UT 84035	SULLIVAN RUSSELL J-TRUSTEE OF THE RUSSELL J SULLIVAN TRUST 201 ROSSMORE DRIVE OXNARD CA 93035	SUMMIT PROPERTY VENTURES LLC 1985 E CHENANGO COURT ENGLEWOOD CO 80113	Tex's Riverways PO Box 67 Moab UT 84532
THACKER R TODD AND SUSAN F PO BOX 281 JENSEN UT 84035	THAYN,LEE R PO BOX 447 Green River UT 84525	The Standard Oil Company 200 Public Square Cleveland OH 44144	'THOMPSON HARRY E' PO BOX 640' 'GREEN RIVER' 'UT' 84525	THOMSON,CECILIA 1525 KENSINGTON AVE SALT LAKE CITY UT 84105
Tour West PO Box 333 Orem UT 84059-0333	Trachyte Oil Company PO Box 11206 Salt Lake City UT 84147	Trust, Wade 8976 Sutton Way Sandy UT 84903	'TULLOCH DAVID H' 'PO BOX 711' 'TYRONE' 'NM' 88065	TWO BAR X RANCH LLC P O BOX 2 VERNAL UT 84078
U.S. Department of the Interior Bureau of Land Management, Moab Field Office 82 East Dogwood Ave	UFFORD DONALD B AND M DARLINE TRUSTEES ETAL 45 E 2500 S VERNAL UT 84078	Uintah Water Conservancy District 78 West 3325 North Vernal UT 84078	'UMETCO MINERALS CORPORATION' '332 SH 332 EAST' 'LAKE JACKSON' 'TX' 77566	UPL Three River Holdings 304 Inverness Way South Suite 295 Englewood CO 80112
US Department of Energy 200 Grand Ave Grand Junction CO 81501	US FISH & WILDLIFE (OURAY NATIONAL WILDLIFE REFUGE) HC69 BOX 232 RANDLETT UT 84063	US Fish & Wildlife Service 2155 West Forest St Brigham City UT 84302	Utah Colorado River Ranch, LLC PO Box 2738 Grand Junction CO 81502	Utah Department of Transportation 4501 South 2700 West Salt Lake City UT 84119
Utah Geological Survey 1594 W North Temple Salt Lake City UT 84114-6100	Utah National Guard PO Box 1776 Draper UT 84020	Utah Power & Light 825 Ne Multnomah Suite 1000 Portland OR 97232	Utah State University 505 Wakana Way Suite 210 Salt Lake City UT 84108	VACHER,DAN E TRUSTEE PO BOX 94 Green River UT 84525
Vastar Resources Inc 15375 Memorial Drive Houston TX 77079	Vetere John C PO Box 515 Green River UT 84525	'VETERE TIMOTHY' 'PO BOX 404' 'GREEN RIVER' 'UT' 84525	VETERE,JAY PO BOX 175 Green River UT 84525	VETERE,JOHN CORY PO BOX 515 Green River UT 84525

VETERE,TIMOTHY J PO BOX 404 Green River UT 84525	WALL SCOTT D AND KRISTY ANN ETAL PO BOX 188 JENSEN UT 84035	WEILER,GEORGE P TRUSTEE 730 THREE FOUNTAINS DR # 84 SALT LAKE CITY UT 84107	WEILER,GEORGE P TRUSTEE 731 THREE FOUNTAINS DR # 84 SALT LAKE CITY UT 84107	Western River Expeditions 7258 Racquet Club Drive Ste A Salt Lake City UT 84121-4599
'WESTWATER RANCH LLC' '149 N LIMESTONE' 'LEXINGTON' 'KY' 40507	'WESTWATER RANCH TRUST 6/8/96' '1626 W 3RD STREET' 'PECOS' 'TX' 79772	Wilcox Trust PO Box 28 Farson WY 82932	WILCOX,DWENDLE A PO BOX 640 Green River UT 84525	WILCOX,IRENE PO BOX 122 Green River UT 84525
WILCOX,PEARL M 1186 OLSEN AVE GRAND JUNCTION CO 80503	Wilderness Inquiry 808 14Th Avenue Se Minneapolis MN 55414	'WILLIAMS MARK W' '705 E ELM ST' 'COTTONWOOD' 'AZ' 86326	WOODBURY DOUGLAS C AND LARUE H TRUSTEES OF DUGLAS C AND LARUE H WOODBURY FAMILY 3003 CRAIG DRIVE YOUNG SLADE MAX AND SUSANNE GOOCH 2370 E 2500 S VERNAL UT 84078	World Wide River Expeditions 625 Riversands Rd Moab UT 84532
Wyoming Interstate Company Ltd. PO Box 1087 Colorado Springs CO 80944	XTO Energy Inc 810 Houston Street Fort Worth TX 76102-6298	YOUNG SLADE MAX 114313 S HORSESHOE BEND RD VERNAL UT 84078		